Tillamook County

DEPARTMENT OF COMMUNITY DEVELOPMENT BUILDING, PLANNING & ON-SITE SANITATION SECTIONS



Land of Cheese, Trees and Ocean Breeze

1510 – B Third Street Tillamook, Oregon 97141 www.tillamookcounty.gov (503) 842 – 3408

NOTICE TO MORTGAGEE, LIENHOLDER, VENDOR OR SELLER: ORS 215 REQUIRES THAT IF YOU RECEIVE THIS NOTICE, IT MUST BE PROMPTLY FORWARDED TO THE PURCHASER

NOTICE OF PUBLIC HEARING TILLAMOOK COUNTY PLANNING COMMISSION

Date of Notice: August 27, 2024

Date of Board of County Commissioners Hearing: September 30, 2024

A public hearing will be held by the Tillamook County Board of County Commissioners at 9:00a.m. on Monday, September 30, 2024, in Meeting Room 106 of the Tillamook County Courthouse located at 201 Laurel Avenue, Tillamook, OR 97141, to consider the following:

#851-24-000192-01-PLNG: An appeal of the Planning Commission's decision to approve a request for conditional use approval to update the Master Plan for Nehalem Bay State Park. Located at off Garey Street, a County road, the subject properties are located adjacent to the City of Manzanita, zoned Recreation Management (RM), and designated as Tax Lot 100 of Index Section 00, Township 2 North, Range 10 West of the Willamette Meridian, and Tax Lot 300 of Section 32 & Tax Lot 1700 of Section 33, Township 3 North, Range 10 West of the Willamette Meridian, Tillamook County, Oregon. The Appellant is Regina Ida Dehen. The Applicant is Tracy Johnson. The property owner is Oregon State Parks and Recreation Department.

Notice of public hearing, a map of the request area, applicable specific request review criteria and a general explanation of the requirements for submission of testimony and the procedures for conduct of hearing has been mailed to all property owners within 250-feet of the exterior boundary of the subject properties for which application has been made at least 28 days prior to the date of the hearing.

Applicable criteria are contained within the Tillamook County Land Use Ordinance Section 6.040: Conditional Use Review Criteria. Only comments relevant to the approval criteria are considered relevant evidence. Relevant standards include and may not be limited to applicable standards contained within TCLUO Section 3.040: Recreation Management (RM) Zone and TCLUO Section 3.530: Beach and Dune Hazard (BD) Overlay.

The hearing will take place at the Tillamook County Courthouse, Meeting Room 106, at 210 Laurel Avenue, Tillamook, OR, with an option for virtual participation. For instructions on how to provide oral testimony at the September 30, 2024 hearing and hearing protocol, please visit the Tillamook County Community Development Planning Commission page at https://www.tillamookcounty.gov/bc-pc or email Sarah Thompson, DCD Office Specialist, at sarah.thompson@tillamookcounty.gov. The virtual meeting link can be found at the bottom of the Community Development Department homepage as well as a dial in number for those who wish to participate via teleconference.

Written testimony may be submitted to the Tillamook County Department of Community Development, 1510-B Third Street, Tillamook, Oregon, 97141 prior to 8:00 a.m. on the date of the September 30, 2024, Board of County Commissioners hearing. Testimony submitted by 4:00pm on Friday, September 20, 2024, will be included in the packet mailed to the Commissioners the week prior to the September 30, 2024, hearing. Failure of an issue to be raised in a hearing, in person or by letter, or failure to provide sufficient specificity to afford the decision-maker an opportunity to respond to the issue

precludes appeal to the Land Use Board of Appeals on that issue. Please contact Sarah Thompson, DCD Office Specialist, Tillamook County Department of Community Development, sarah.thompson@tillamookcounty.gov as soon as possible if you wish to have your comments included in the staff report that will be presented to the Planning Commission.

Documents and submitted application are also available on the Tillamook County Department of Community Development website (https://www.tillamookcounty.gov/commdev/landuseapps) or at the Department of Community Development office located at 1510-B Third Street, Tillamook, Oregon, 97141. A copy of the application and related materials may be purchased from the Department of Community Development at a cost of 25 cents per page. The staff report will be available for public inspection seven days prior to the hearing. Please contact Sarah Thompson for additional information sarah.thompson@tillamookcounty.gov or call 1-800-488-8280 x3423.

In addition to the specific applicable review criteria, the Tillamook County Land Use Ordinance, Tillamook County Comprehensive Plan and Statewide Planning Goals which may contain additional regulations, policies, zones and standards that may apply to the request are also available for review at the Department of Community Development.

The Tillamook County Courthouse is accessible to persons with disabilities. If special accommodations are needed for persons with hearing, visual, or manual impairments who wish to participate in the hearings, call 1-800-488-8280 ext. 3423 or email sarah.thompson@tillamookcounty.gov at least 24 hours prior to the hearing so that the appropriate communications assistance can be arranged.

If you need additional information, please contact Sarah Thompson, DCD Office Specialist, at 1-800-488-8280 ext. 3423 or email sarah.thompson@tillamookcounty.gov.

Tillamook County Department of Community Development

Melissa Jenck, Senior Planner, CFM

Sarah Absher, CFM, Director

Enc. Maps & Testimony Tips

SECTION 6.040: REVIEW CRITERIA:

Any CONDITIONAL USE authorized according to this Article shall be subject to the following criteria, where applicable:

- (1) The use is listed as a CONDITIONAL USE in the underlying zone, or in an applicable overlying zone.
- (2) The use is consistent with the applicable goals and policies of the Comprehensive Plan.
- (3) The parcel is suitable for the proposed use considering its size, shape, location, topography, existence of improvements and natural features.
- (4) The proposed use will not alter the character of the surrounding area in a manner which substantially limits, impairs or prevents the use of surrounding properties for the permitted uses listed in the underlying zone.
- (5) The proposed use will not have detrimental effect on existing solar energy systems, wind energy conversion systems or wind mills.
- (6) The proposed use is timely, considering the adequacy of public facilities and services existing or planned for the area affected by the use.

Citizen Tips for Providing Testimony at a Planning Commission/Board of County Commissioner Hearing

Goal 1 of Oregon's Statewide Planning Goals recognizes the importance of citizen involvement "in all phases of the planning process." One of the principal ways for citizens to be involved is by testifying at local land use hearings. These citizen tips are designed to help citizens prepare and deliver testimony during Tillamook County land use hearing processes.

Know the Process

The Chair of the decision-making body will always read aloud the order of presentation and the process. Presentation is generally as follows:

- Planning Staff Presentation (generally 15 minutes)
 - o Questions to Staff by the Decision-Maker
- Applicant's Presentation (generally 15 minutes)
 - o Questions to Applicant by the Decision-Maker
- Public Comment Period
 - o Generally limited to 3 minutes per person.
- Applicant Rebuttal & Final Statements
- Staff Final Statements
- Public Hearing Closed for Decision-Maker Deliberation
 - No further public testimony accepted.
- Decision-Maker may ask questions of staff.
- Decision-Makers vote on issue.
- Notice of Decision mailed to all parties.

Understand the Issue

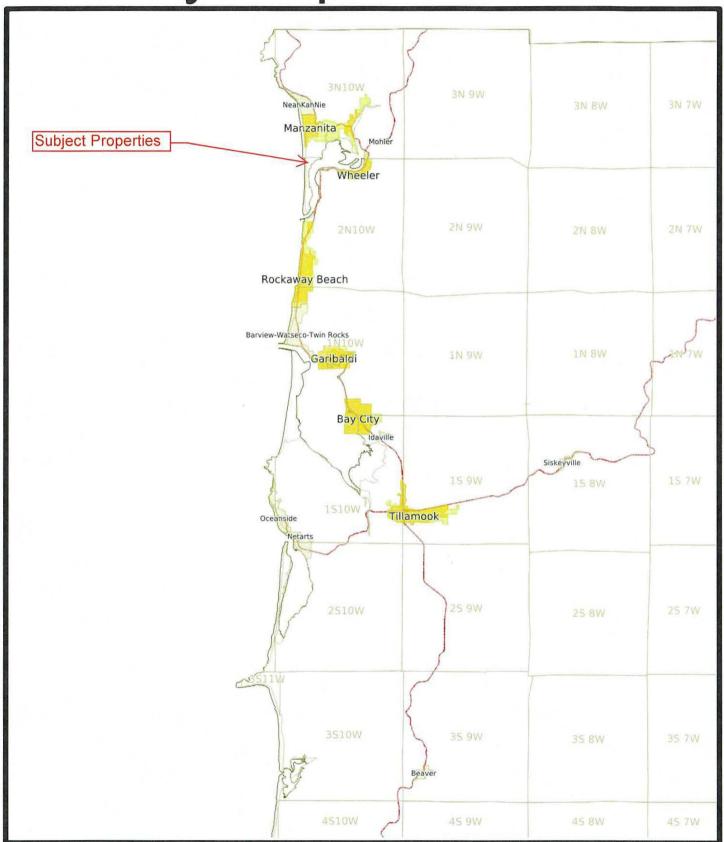
- Become familiar with the land use record (application, staff report and hearing materials) found on the Land Use Applications page under the Planning tab of the Community Development website.
- Become familiar with the relevant criteria (included in notice of public hearing).
- Prepare an outline of your testimony to use while testifying and focus testimony to the relevant criteria
- Decisions to approve or deny a request are based on the relevant criteria.
- Know when, where and who you are speaking to.
 - Tillamook County Planning Commission or Board of County Commissioners- depending on nature of request, application review process, and current phase of hearing process.
- Public testimony is generally limited to 3 minutes per person.
- Be sure to state your name and address for the record at the beginning of your testimony to ensure you receive notice of decision after hearing process has ended.

Check Department Website for Updates

- Visit the Land Use Applications page.
- Follow posted calendar dates for written testimony submittal opportunities if the hearing is ongoing.
- Review additional written testimony received during the open comment periods.
- Review hearing packets and agendas if hearing process is ongoing.
- Review Notice of Decision and remain informed on appeal dates.

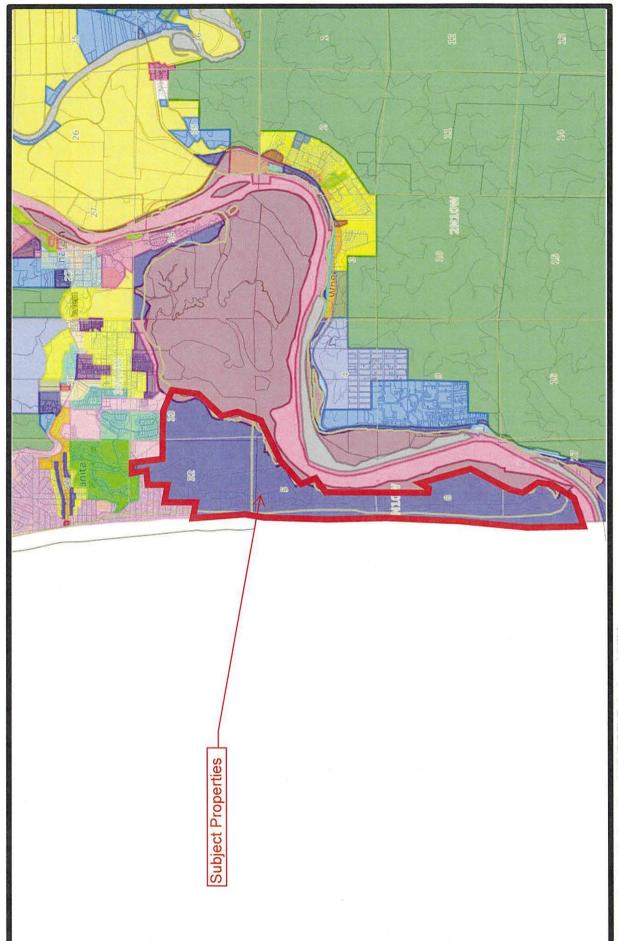
EXHIBIT A

Vicinity Map

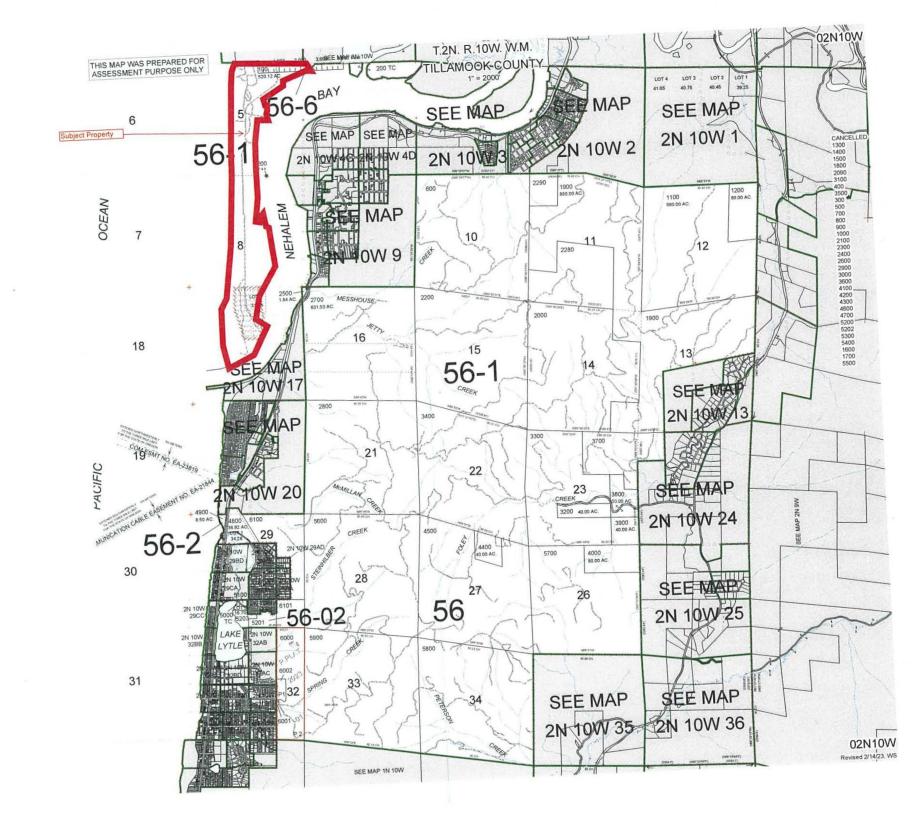


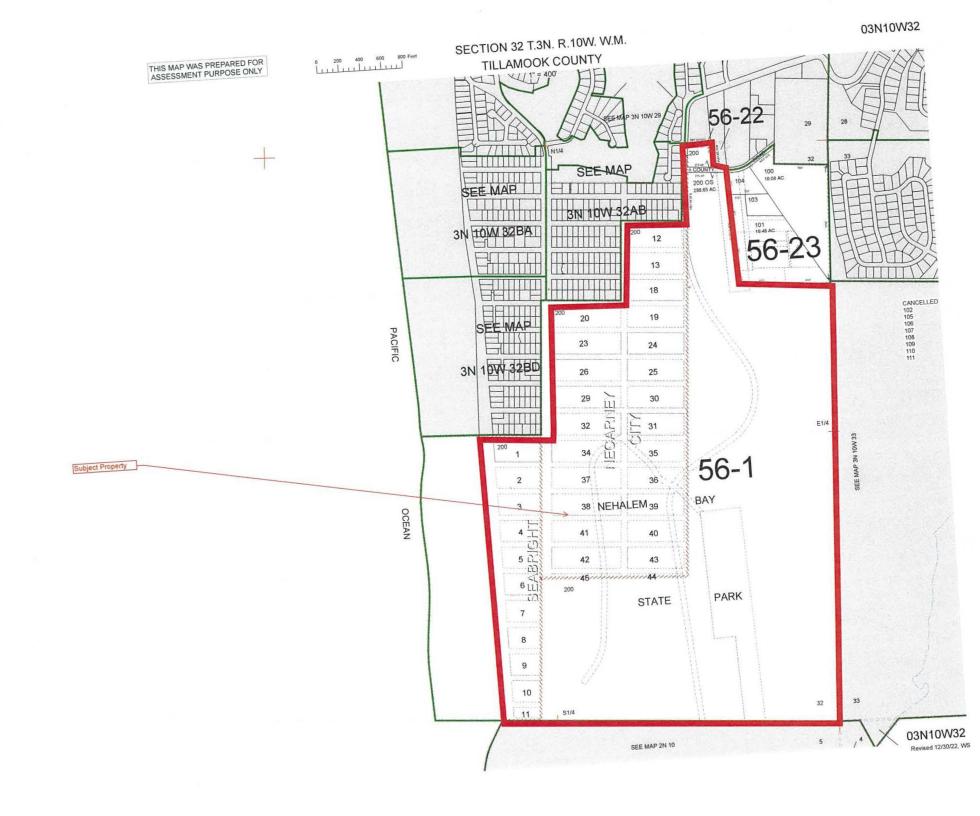
Zoning Map

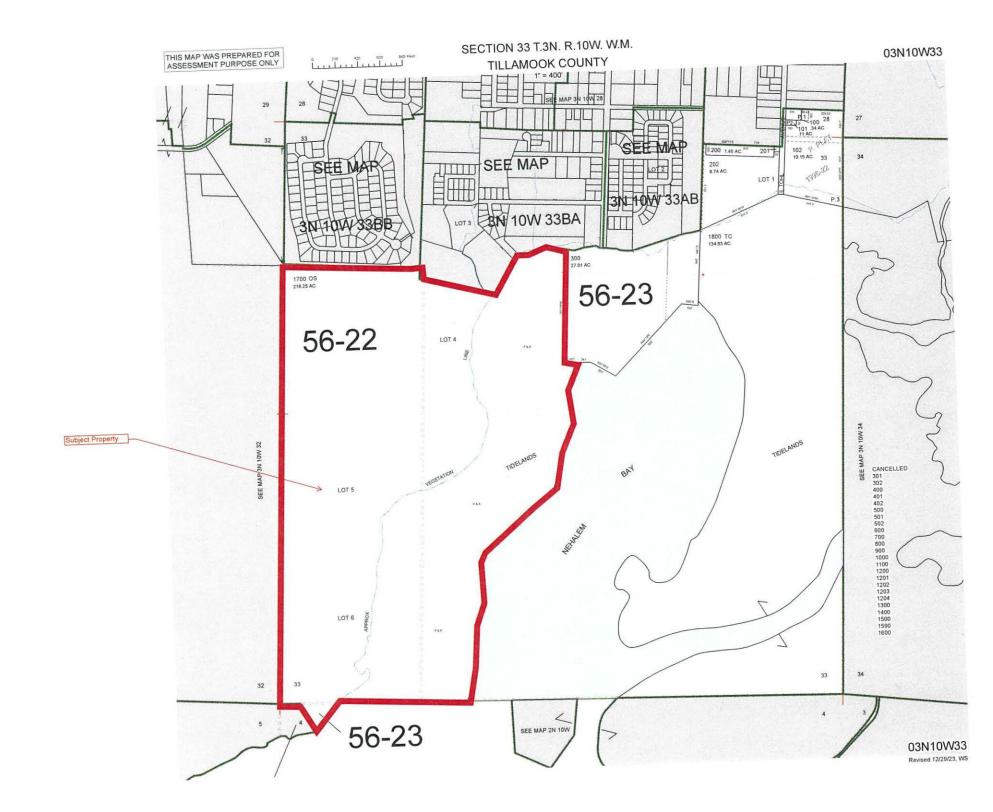




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Account 318285

Мар

3N10320000200

Tax Status

Non-Assessable

Code - Tax ID

5601 - 318285 5622 - 414921

Account Status Subtype

Active NORMAL

Legal Descr

See Record

Mailing

OREGON, STATE OF PARKS & RECREATION

NEHALEM BAY STATE PARK

34600 GAREY ST NEHALEM OR 97131 Deed Reference #

(SOURCE ID: 394-158)

Sales Date/Price

02-26-1998 / \$0

Appraiser

KARI FLEISHER

Property Class

969

SA · NH MA

RMV Class

209

07

OF 100

Site Situs Address City 34600 GAREY ST COUNTY 2 9395 SANDPIPER LN COUNTY

			Value Summary				
Code Ar	ea	RMV	MAV	AV		RMV Exception	CPR %
5601	Land	11,626,890			Land	0	
	Impr	3,985,500			lmpr	0	
Code	Area Total	15,612,390	0	0		0	
5622	Land	50,780			Land	0	
	Impr	0			Impr	0	
Code	Area Total	50,780	0	0		0	
G	rand Total	15,663,170	0	0		0	

						Land Breakdown			
Code				Plan		Trend			
Area	ID#	RFPD	Ex	Zone	Value Source	%	Size	Land Class	Trended RMV
5601	1	~		RM	Market	105	296.35 AC		11,575,430
	2	~		RM	Market	105	1.00 AC		39,060
					OSD - AVERAGE	100			12,400
						Code Area Total	297.35 AC		11,626,890
5622	1	V		RM	Market	105	1.30 AC		50,780
						Code Area Total	1.30 AC		50,780
						Grand Total	298.65 AC		11,677,670

					Improvement Breakdown			
Code Area	ID#	Year Built	Stat Class	Description	Trend %	Total Sqft	Ex% MS Acct	Trended RMV
5601	2	1993	962	Class 6, Double Wide	120	1,782	R-391875	80,950
	3	1900	511	RV Park/Campground	149	10		3,904,550
					Code Area Total	1,792		3,985,500

6/13/2024 2:41 PM Page 1 of 2

Account 318285

Exemptions / Special Assessments / Notations Code Area 5601								
 STATE GOVERNMENT 307.090 	0							
Code Area 5622								
Exemptions (AV)	Amount							
 STATE GOVERNMENT 307.090 	0							

MS Accounts

5601 - R-391875

Comments

09/07/06 - Set MAV to zero - nonassessable account, KL. 8/15/07 Reappraised RMV for 2007-08. KF 1/26/2010 Created split code due to multiple taxing districts. KF 11/10/22 Tabled land. KF 12/29/22 Removed roadway from account, reduced acreage. RMV change only. KF

6/13/2024 2:41 PM Page 2 of 2

Account 318347

Map

3N10330001700

Code - Tax ID

5622 - 318347

5623 - 414727

Legal Descr

See Record

Mailing

OREGON PARKS & RECREATION DEPT

(NEHALEM BAY STATE PARK) 725 SUMMER ST NE SUITE C

SALEM OR 97301

Property Class

960

MA SA

RMV Class

200

07

AC 100

NH

Tax Status

Non-Assessable

Account Status

Active

Subtype

NORMAL

Deed Reference #

(SOURCE ID: 394-158)

Sales Date/Price

02-26-1998 / \$0

Appraiser

KARI FLEISHER

Site Situs Address

City

			Value Summary			
Code Ar	ea	RMV	MAV	AV	RMV Exception	CPR %
5622	Land	4,847,350		Land	0	
	Impr	0		Impr	0	
Code	Area Total	4,847,350	0	0	0	
5623	Land	3,599,380		Land	0	
	Impr	0		Impr	0	
Code	Area Total	3,599,380	0.	0	0	
G	rand Total	8,446,730	0	0	0	

					Land Breakdown			
Code Area	ID#	RFPD Ex	Plan Zone	Value Source	Trend %	Size	Land Class	Trended RMV
5622	0	~	RM	Market	105	124.10 AC		4,847,350
					Code Area Total	124.10 AC		4,847,350
5623	0	~	RM	Market	105	92.15 AC		3,599,380
					Code Area Total	92.15 AC		3,599,380
					Grand Total	216.25 AC		8,446,730

				Improvement Breakdown			
Code		Year	Stat	Trend			
Area	ID#	Built	Class Description	%	Total Sqft	Ex% MS Acct	Trended RMV

Exemptions / Special Assessments / Notations							
Code Area 5622							
Exemptions (AV)	Amount						
 STATE GOVERNMENT 307.090 	0						
Code Area 5623							
Exemptions (AV)	Amount						
■ STATE GOVERNMENT 307.090	0						

Comments

4/17/08 Reappraised land for 2008-09. KF 6/24/09 Acreage correction per GIS, acreage change only. Created split code due to new fire district. KF 12/8/10 Added exemption to code 56.23. KF 11/10/22 Tabled land. KF

Account 314369

Map

2N10000000100

Tax Status

Non-Assessable

Code - Tax ID

5601 - 314369

Account Status

Active

5606 - 414719

Subtype

NORMAL

Legal Descr

See Record

Mailing

OREGON PARKS & RECREATION DEPT

(NEHALEM BAY STATE PARK)

725 SUMMER ST NE SUITE C

SALEM OR 97301

Deed Reference #

(SOURCE ID: 394-158)

Sales Date/Price

02-26-1998 / \$0

Appraiser

KARI FLEISHER

Property Class

961

MA

SA NH

RMV Class

201

07

OF 100

Site Situs Address

City

			Value Summary			
Code Ar	ea	RMV	MAV	AV	RMV Exception	CPR %
5601	Land	20,255,580		Land	0	
	Impr	1,412,000		Impr	0	
Code	Area Total	21,667,580	0	0	0	
5606	Land	70,310		Land	0	
	Impr	0		Impr	0	
Code	Area Total	70,310	. 0	0	0	
G	rand Total	21,737,890	0	0	0	

						Land Breakdown			
Code	ID #	DEDD		Plan	Valua Causa	Trend	C:	Land Class	Tuesdad DMV
Area	ID#	RFPD	EX	Zone	Value Source	%	Size	Land Class	Trended RMV
5601	1	~		RM	Market	105	518.32 AC		20,245,580
					OSD - AVERAGE	100			10,000
					10	Code Area Total	518.32 AC		20,255,580
5606	1	~		RM	Market	105	1.80 AC	× × × × × × × × × × × × × × × × × × ×	70,310
						Code Area Total	1.80 AC		70,310
						Grand Total	520.12 AC	Augusta iliana ili ili anno il ili anno il ili	20,325,890

				lr	mprovement Breakdown			
Code Area	ID#	Year Built		Description	Trend %	Total Sqft	Ex% MS Acct	Trended RMV
5601	1	1900	511	RV Park/Campground	149	10		1,412,000
					Code Area Total	10		1,412,000

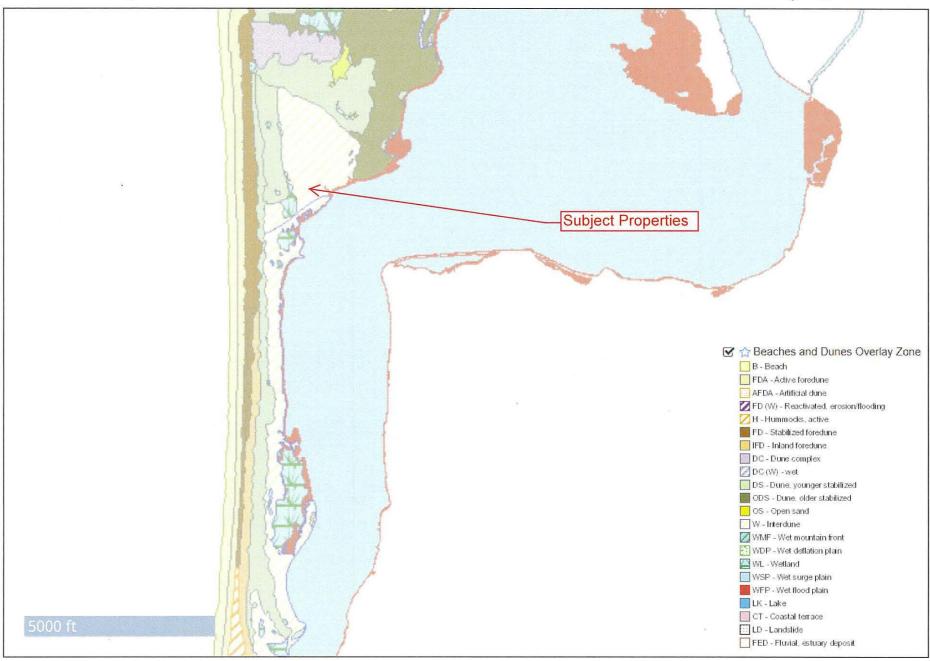
Exemptions / Special Assessments / Notations Code Area 5601							
 STATE GOVERNMENT 307.090 	0						
Code Area 5606							
Exemptions (AV)	Amount						
 STATE GOVERNMENT 307.090 	0						

Comments

8/15/07 Reappraised RMV for 2007-08. Changed NH. KF 6/24/09 Created split code due to new fire district. Size correction per GIS, no value change. KF 12/8/10 Added exemption for code 56.06. KF 11/10/22 Tabled land. KF

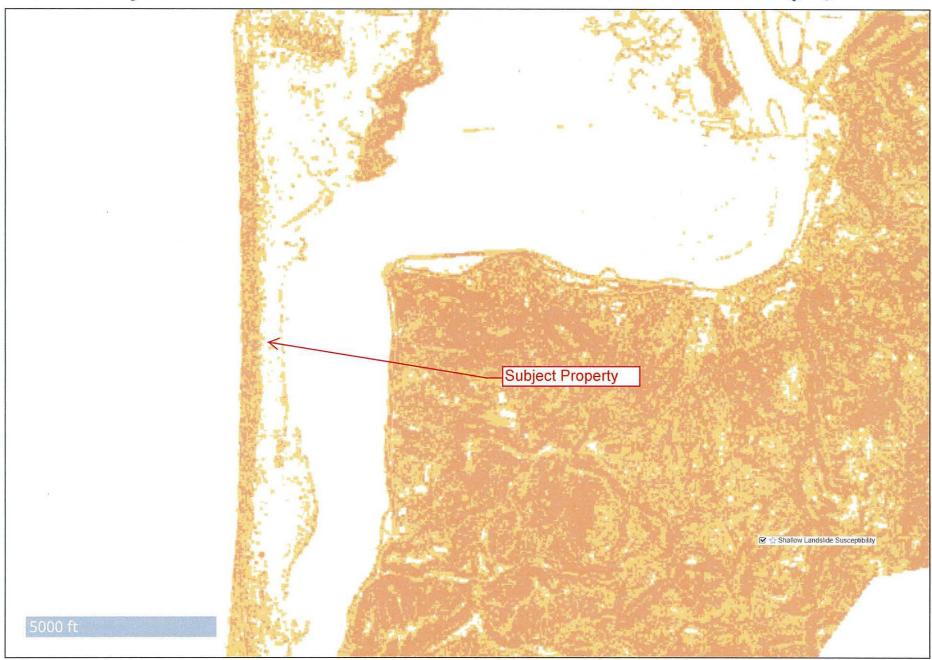
Hazard Map

Oregon Coastal Atlas



Disclaimer: The spatial information hosted at this website was derived from a variety of sources. Care was taken in the creation of these themes, but they are provided "as is". The state of Oregon, or any of the data providers cannot accept any responsibility for errors, omissions, or positional accuracy in the digital data or underlying records. There are no warranties, expressed or implied, including the warranty of merchantability or fitness for a particular purpose, accompanying any of these products. However, notification of fixed works of humans.

Hazard Map GH



Disclaimer: The spatial information hosted at this website was derived from a variety of sources. Care was taken in the creation of these themes, but they are provided "as is". The state of Oregon, or any of the data providers cannot accept any responsibility for errors, omissions, or positional accuracy in the digital data or underlying records. There are no warranties, expressed or implied, including the warranty of merchantability or fitness for a particular purpose, accompanying any of these products. However, notification of any errors would be appreciated. The data are clearly not intended to indicate the authoritative location of property boundaries, the precise shape or contour of the earth or the precise location of fixed works of humans.

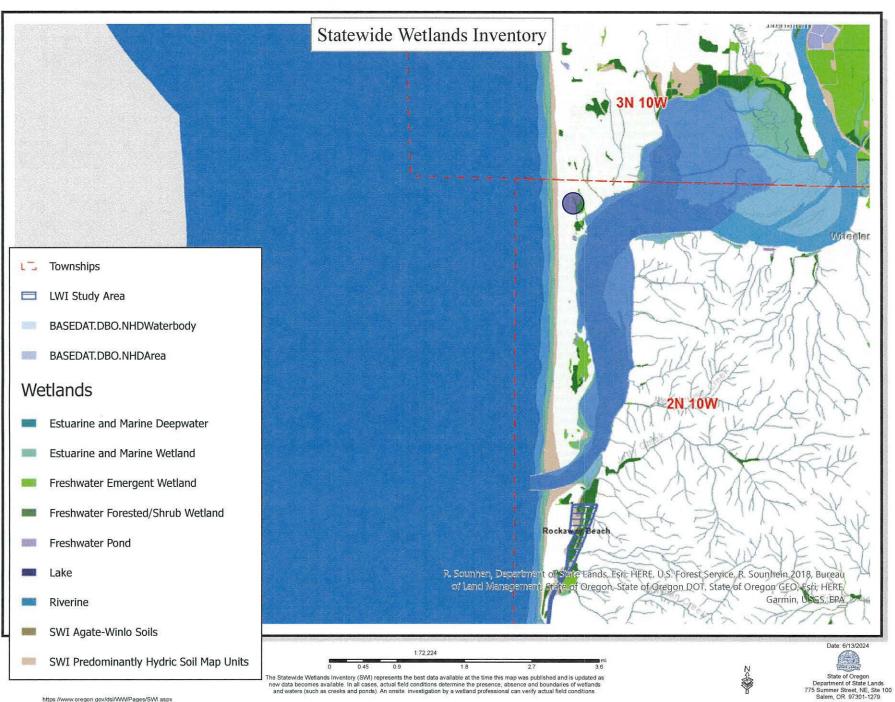


EXHIBIT B

NOTICE OF APPEAL TO TILLAMOOK COUNTY

		`
		OFFICE USE ONLY
F	Received	Hearing Scheduled
AL	JG 0 2 2024) Public Notice Completed
Tillamook County	Property Owner Notice Completed	
oard of	pard of Commissioners) Fee Paid
APPE	ELLANT:	
1 Na	me Regina Id	a Dehen
Only p	personal names. If you a dress 930 Fair	are also representing an organization, place its name on line number 4.
		503-380-7694
	riace your or	ganizations name here IF you are an official representative of an
	by the time of an appeal.) ate of Decision	
26 6. Ac	by the time of an appeal.) Ite of Decision July 2024 Ition Appealed	
26 6. Ac	by the time of an appeal.) Ite of Decision July 2024 Ition Appealed ITIONAL USE APPROVA	the public hearing. (You need not represent an organization in order to file to update the master plan for Nehalem bay state park d (Denied, Granted) Granted
6. Accond	by the time of an appeal.) Ite of Decision July 2024 Ition Appealed ITIONAL USE APPROVA	the public hearing. (You need not represent an organization in order to file to update the master plan for Nehalem bay state park d (Denied, Granted) Tracy, Johnson
6. Accond	by the time of an appeal.) Ite of Decision July 2024 Ition Appealed ITIONAL USE APPROVA Decision Appealed	(Denied, Granted) Tracy Johnson We request an additional condition be imposed upon OPRD at the time of applying for Permit approval for new campsiles and lodging.
6. Accond 7.	by the time of an appeal.) Inte of Decision July 2024 Ition Appealed INTIONAL USE APPROVA Decision Appealed Name of Applicant Additional Comme	L TO UPDATE THE MASTER PLAN FOR NEHALEM BAY ST ATE PARK d (Denied, Granted) Tracy Johnson We request an additional condition be imposed upon OPRD at the time of applying for Permit approval for new campsiles and lodging.

Notice of Appeal

1. Identification of the decision being appealed, including the date of the decision.

RE: #851-24-000192-PLNG: Approval of a Conditional Use request to update the Master Plan for Nehalem Bay State Park; Notice of Decision dated July 26, 2024.

After consideration of all available evidence, the Planning Commission took the following actions:

- During deliberations, the Planning Commission voted unanimously, 6 in favor and O opposed, to encourage all parties including Tillamook County, City of Manzanita, Oregon State Parks and Recreation, and the interested public to form a Working Group to work towards resolving the issues of Necarney City Road.
- Planning Commission voted unanimously, 6 in favor and O opposed, to approve Conditional Use request #851-24000192-PLNG subject to the Conditions of Approval as amended and included as "Exhibit A".
- The Planning Commission hereby adopts the Conditions of Approval as amended and shown in "Exhibit A" attached to the Order.
- 2. A statement demonstrating the person filing the notice of appeal has standing to appeal.

My name is Regina Ida Dehen. I reside at 930 Fairway Court in Manzanita, Oregon, 97130. I was present at the Tillamook County Land Use Commission meeting on the 11th of July, 2024 about this proposal. I submitted oral and written testimony at that time representing 122 citizens who signed a Petition expressing the community's continuing concerns about the safety of Necarney City Road as the primary access road to the Park.

3. A statement explaining the specific issues being raised on appeal:

Issue One: The Notice residents received stated that testimony could only address the criteria "contained within the Tillamook County Land Use Ordinance Section 6.040: Conditional Use Review Criteria. Only comments relevant to the approval criteria are considered relevant evidence." For this reason, this testimony focuses on criteria 2 and 4, which are:

(2) The use is consistent with the applicable goals and policies of the Comprehensive Plan.

⁽⁴⁾ The proposed use will not alter the character of the surrounding area in a manner which substantially limits, impairs or prevents the use of surrounding properties for the permitted uses listed in the underlying zone.

Concerning criterion 2, Goal One of the Tillamook County Comprehensive Plan, and the statewide plan of the Department of Land Conservation and Development, both require community involvement in planning. Goal 1 of the DLCD calls for "the opportunity for citizens to be involved in all phases of the planning process." But OPRD did not meet with the communities of Nehalem or Manzanita prior to creating and submitting this revised Proposal. This omission of public input is a violation of the policies of the Comprehensive Plans.

Concerning criterion 4, when OPRD wrote the 2009 Nehalem Bay State Park Master Plan, they found:

"The county road leading to the park entrance, Necarney City Road, is reportedly over capacity and in need of improvements to accommodate the existing level of use... The road is not wide enough, has two no-stop/free right turns that are potentially confusing, and poor sight distance at a couple of driveway intersections. It also has no bike/pedestrian lanes and is dangerous for biking and walking. In addition to the park traffic, this road serves existing and future residential developments, a driving range and a solid waste transfer station... A number of comments pointed out the need to implement the needed access improvements prior to expanding the visitor capacity of the park."

Had OPRD engaged the community in this revised proposal, they would have gotten the same feedback about Necarney City Road that they got 15 years ago, to whit:

The proposed use (increasing park capacity by 30%¹) alters the character of the surrounding area by increasing traffic on a road that is already over capacity and in need of improvements, thereby endangering the safety and well-being of pedestrians and bicyclists on that access road. It is over capacity because this road has no bicycle or pedestrian lanes.

1(93 new campsites and group lodging cabins²/307 sites currently) X 100 = 30%

²From the Conditional Approval: "Development shall only occur in the area as generally depicted on the submitted site plans and as described and shall not exceed (64) new campsites, and (29) group lodging cabins, in addition to new restrooms/showers, utility upgrades, boat ramp parking improvements, and RV dump station."

Issue Two: Discussion at the County Land Use Commission hearing in July supported improving the road. That's why Commissioner LaFranc made the motion to "encourage all parties to form a work group," and to include that in the Findings of Fact. He also stated that all the people who could carry that forward, including community development, public works, state parks, and the public, needed to get

together and push harder. That is why we are appealing the decision. This is what the public, pushing harder to address the safety issues of the road, looks like.

1012

Other evidence to consider: During the Planning Commission meeting, Director of Public Works, Chris Laity suggested numerous easy and timely traffic safety improvements in the short-term, including reducing the speed limit from 35 to 30 mph, adding a "Share the Road" and a solar-powered speed sign on Necarney City Road. We would be happy to see those things occur as soon as feasible. In the longer-term, he suggested that OPRD could submit a safety plan/Letter of Recommendation from their department to the county road department for offsite improvements that would reduce or mitigate the concerns of pedestrians and bicyclists on this road. He also mentioned partnering with the Parks staff to apply for Community Trails grants.

It is true that the proposed expansion did not trigger a traffic assessment by ODOT. Nevertheless, ODOT officials acknowledged that their model cannot account for campground traffic. It is possible the model underestimates the impact of the campsite expansion, and therefore, they recommended working with the local cities and communities early in the process to identify and address any traffic concerns.

Because of concerns about timing of the project, the sunsetting of the GO Bonds to fund it, and meeting schedules, the Applicant declined the opportunity to amend the application, as it would require additional meetings with the Planning Commission and delay project initiation.

We want to emphasize that we do not want to prohibit OPRD from doing the upgrades and expansion at the park; we support them. Nor do we want to jeopardize OPRD's receipt of GO Bond funds by encroaching on their timeline. In the interest of time, OPRD could provide the safety plan/Letter of Recommendation at the time of applying for Zoning and Building Permits for new campsites and lodging, which is in the later phase of the project.

However, we are respectfully requesting that the County Commissioners address these safety issues now by adding conditions to the approval along the lines of what Director Laity suggested, as well as *requiring* the formation of a Working Group, as the Land Use Commissioners recommended.

Thank you for the opportunity to express the community's concerns.